



**Sheriff Gregory Tony**

# **2023 PREA Annual Report**

**Broward County Sheriff's Office**

**Department of Detention**

# **BROWARD SHERIFF'S OFFICE**

## **Agency Overview**

The Broward County Sheriff's Office (BSO) is the chief law enforcement agency in Broward County. As one of the largest, most progressive, professional, and respected organizations in the State of Florida, BSO serves our community with law enforcement, detention, and fire rescue services in the unincorporated areas of Broward County and numerous contracted municipalities. The Sheriff's office also provides law enforcement services to the Fort Lauderdale / Hollywood International Airport, the Broward County Courthouse and Port Everglades. In addition, the agency manages 9-1-1 dispatch services for BSO and several local law enforcement agencies. All the agency's vast resources are available to any municipality within Broward County.

Founded in 1915, Broward County has grown from 4,700 residents to become the second most populous county in Florida (over 1.9 million residents) and is the seventh largest in area size at 1,224 square miles. With Fort Lauderdale serving as the county seat, Broward County is an international tourist destination and hub. Home to Port Everglades, one of the top three cruise ports in the world, and to Everglades National Park, a federally protected subtropical natural wetland shared with four other counties.

[www.Broward.org/quickfacts](http://www.Broward.org/quickfacts)

The Broward Sheriff's Office operates the 13th largest local jail system in the United States. It is one of the largest to have earned national accreditation from the Commission on Accreditation for Corrections. The Department of Detention and Community Programs (DDCP) oversees all jail facility operations and community-based offender programs within Broward County. Annually, approximately 44,117 inmates crossing every ethnic, age, and socioeconomic group are booked into BSO's jail for crimes ranging from civil infractions to capital crimes. In addition, many inmates arrive

with drug or alcohol addictions, mental health problems, or both, requiring BSO to administer a range of medical and rehabilitative programs.

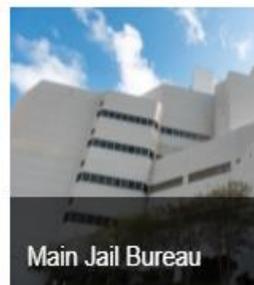
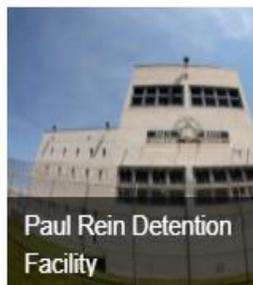
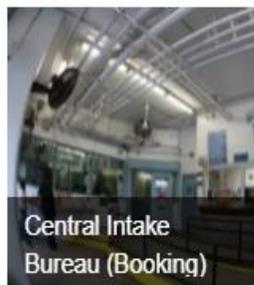
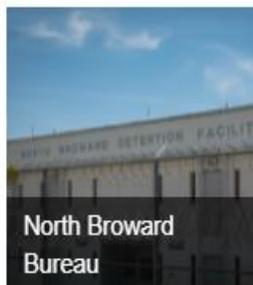
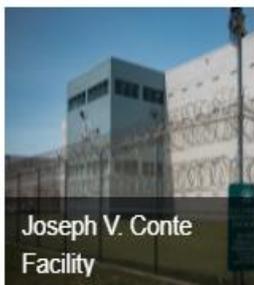
## **Department of Detention**

The Department of Detention operates and administers four primary jail facilities in Broward County:

- Main Jail Bureau and Central Intake Bureau (Booking)  
555 SE 1<sup>st</sup> Avenue, Fort Lauderdale, FL 33301
- Joseph V. Conte Facility  
1351 NW 27<sup>th</sup> Avenue, Pompano Beach, FL 33069
- North Broward Bureau  
1550 NW 30<sup>th</sup> Avenue, Pompano Beach, FL 33069
- Paul Rein Detention Facility  
2421 NW 16<sup>th</sup> Street, Pompano Beach, FL 33069

Special units include the Emergency Response Team (ERT), Bureau of Investigations and Projects (BIP), Support Services, and the Security Threat Group (STG), which assists detention facility staff in maintaining a secure and productive environment for inmates and facility personnel. In addition, BSO puts non-violent criminals to work in designated inmate work programs, saving Broward County taxpayers as much as \$1.2 million annually in labor costs related to neighborhood and community-wide improvement projects.

[Department of Detention | Broward County \(sheriff.org\)](https://www.sheriff.org)



## **HISTORY OF PREA**

The Prison Rape Elimination Act (PREA) was established in 2003 by President George W. Bush with unanimous support from both parties in Congress. The purpose of the act was to “provide for the analysis of the incidence and effects of prison rape in Federal, State, and local institutions. The information gathered provides resources, recommendations, and funding to protect individuals from prison rape.” (Prison Rape Elimination Act, 2003.) In addition to creating a mandate for significant research from the Bureau of Justice Statistics and the National Institute of Justice, PREA funding through the Bureau of Justice Assistance and the National Institute of Corrections supports major efforts in many states correctional, juvenile detention, community corrections, and jail systems.

The act also created the National Prison Rape Elimination Commission and charged it with developing draft standards for the elimination of prison rape. These standards were published in June 2009 and were turned over to the Department of Justice (DOJ) for review and passage as a final rule. The final PREA Standards were published by the DOJ and became effective on August 20, 2012.

In 2010, the Bureau of Justice Assistance funded the National PREA Resource Center to continue to provide federally funded training and technical assistance to states and localities, as well as to serve as a single-stop resource for leading research, providing tools for all those in the field working to come into compliance with the federal standards.

## **BROWARD SHERIFF'S OFFICE AND PREA**

The Broward Sheriff's Office, Department of Detention, achieved PREA compliance certification in April of 2018. BSO has a "**ZERO TOLERANCE**" policy for incidents involving sexual harassment or sexual abuse within any of the detention facilities it operates.

In order to adhere to the Federal PREA compliance standards, BSO has made the following provisions:

- A detailed policy outlining procedures, documentation, investigations, evidence collection, risk assessment, appropriate housing guidelines, medical/mental health care, and follow-up care for all alleged incidents.
- Detention staff are provided continual PREA training annually by virtue of training classes, roll call training, and published training bulletins.
- Through inmate orientation and issued Handbooks, inmates are educated on warning signs of PREA to include prevention, detection, and guidelines for reporting a PREA complaint. Furthermore, PREA reporting directive posters are displayed throughout all detention facilities providing information and phone numbers for help.
- BSO has partnered with Nancy J. Cotterman rape crisis center to provide Sexual Assault Nurse Examiners (S-A-N-E), for victim examinations and advocacy services for inmates requesting services. All jail facilities have designated areas for conducting on-site SANE exams, providing a more secure environment for staff and detainees.
- The Detention Facilities were fitted with additional cameras to decrease vulnerable areas and modifications were made to the shower facilities to mitigate incidents of sexual abuse, while still allowing a degree of privacy.

## **SEXUAL ABUSE/HARASSMENT**

**Sexual abuse is defined and includes—**

- (1) Sexual abuse of an inmate, detainee, or resident by another inmate, detainee, or resident; and
- (2) Sexual abuse of an inmate, detainee, or resident by a staff member, contractor, or volunteer.

**Sexual abuse of an inmate, detainee, or resident by another *inmate, detainee, or resident* includes any of the following acts, if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse:**

- (1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight.
- (2) Contact between the mouth and the penis, vulva, or anus.
- (3) Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument; and
- (4) Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding contact incidental to a physical altercation.

**Sexual abuse of an inmate, detainee, or resident by a *staff member, contractor, or volunteer* includes any of the following acts, with or without consent of the inmate, detainee, or resident:**

- (1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight.
- (2) Contact between the mouth and the penis, vulva, or anus.
- (3) Contact between the mouth and any body part where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire.

(4) Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire.

(5) Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire.

(6) Any attempt, threat, or request by a staff member, contractor, or volunteer to engage in the activities described in paragraphs (1)-(5) of this section.

(7) Any display by a staff member, contractor, or volunteer of his or her uncovered genitalia, buttocks, or breast in the presence of an inmate, detainee, or resident, and

(8) Voyeurism by a staff member, contractor, or volunteer.

**Voyeurism by a staff member, contractor, or volunteer means an invasion of privacy of an inmate, detainee, or resident by staff for reasons unrelated to official duties, such as peering at an inmate who is using a toilet in his or her cell to perform bodily functions; requiring an inmate to expose his or her buttocks, genitals, or breasts; or taking images of all or part of an inmate's naked body or of an inmate performing bodily functions.**

**Sexual harassment is defined and includes—**

(1) Repeated and unwelcomed sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one inmate, detainee, or resident directed toward another, and

(2) Repeated verbal comments or gestures of a sexual nature to an inmate, detainee, or resident by a staff member, contractor, or volunteer, including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures.

National PREA Resource Center

## **PREA INCIDENT ANALYSIS / 2023**

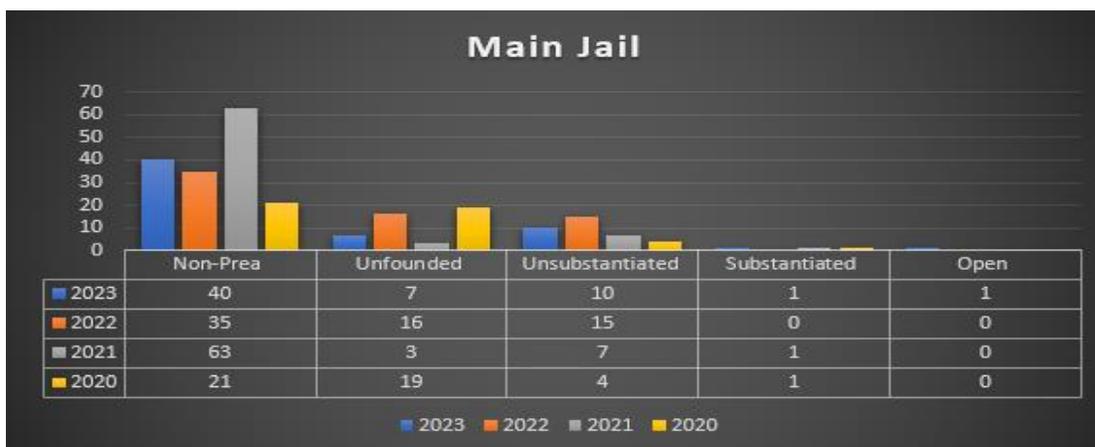
In 2023, one hundred twenty-two (122) PREA complaints were received by the Department of Detention, Bureau of Investigations and Projects for investigation. The breakdown of each complaint classification in 2023 are as follows for each facility:

## Main Jail Bureau and Central Intake Bureau (Booking)

- Fourteen (14) complaints classified as an inmate victimized by another inmate.
- Five (5) complaints classified as an inmate victimized by staff.
- Forty (40) complaints classified as not meeting the standards of a PREA complaint or undetermined.

Each PREA complaint is designated a final disposition when a case is closed. The disposition of current and closed cases for 2023 are as follows:

- Forty (40) cases, **Non-PREA**, the incidents acts, or behavior are not covered under the tenets of the National PREA Standards; therefore, these did not meet the criteria of PREA.
- Seven (7) cases, **Unfounded**, the incidents were investigated and determined not to have occurred.
- Ten (10) cases, **Unsubstantiated**, the incidents were investigated, and the investigation produced insufficient evidence to make a final determination as to whether the event occurred.
- One (1) case, **Substantiated**, the incident was investigated and determined to have occurred.
- One (1) complaint is currently **under investigation**.

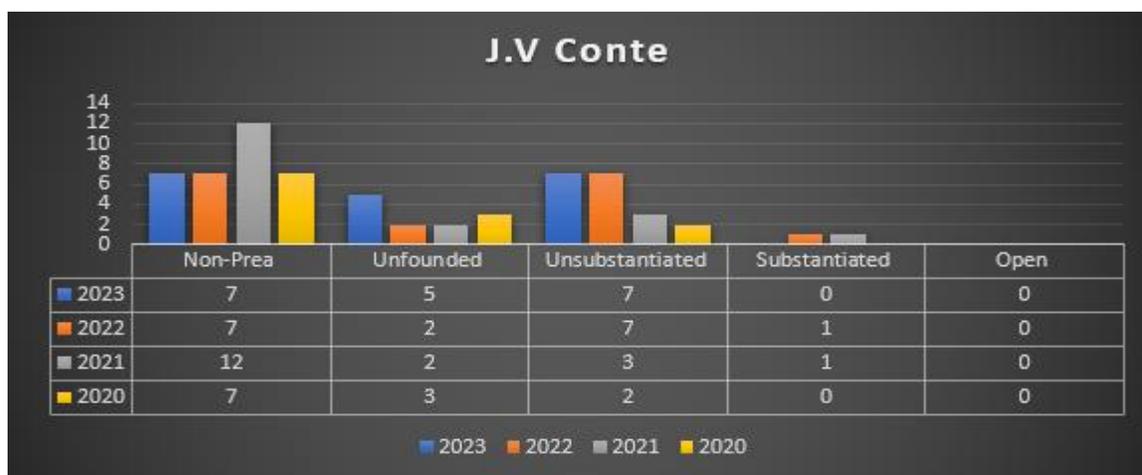


## Joseph V. Conte Facility

- Nine (9) complaints classified as an inmate victimized by another inmate.
- Three (3) complaints classified as an inmate victimized by staff.
- Seven (7) complaints classified as not meeting the standards of a PREA complaint or undetermined.

Each PREA complaint is designated a final disposition when a case is closed. The disposition of current and closed cases for 2023 are as follows:

- Seven (7) cases, **Non-PREA**, the incidents acts, or behavior are not covered under the tenets of the National PREA Standards; therefore, these did not meet the criteria of PREA.
- Five (5) cases, **Unfounded**, the incidents were investigated and determined not to have occurred.
- Seven (7) cases, **Unsubstantiated**, the incidents were investigated, and the investigation produced insufficient evidence to make a final determination as to whether the event occurred.

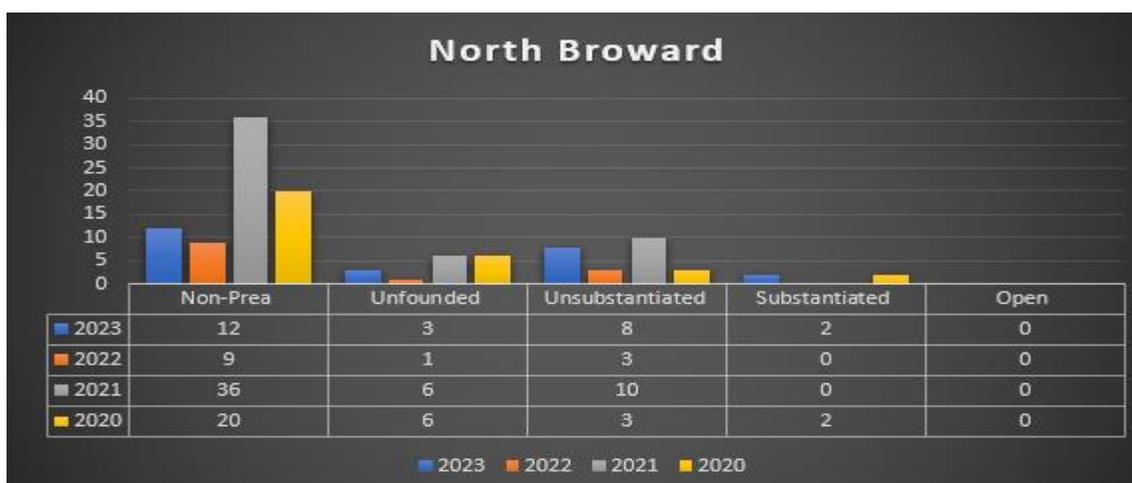


## North Broward Bureau

- Nine (9) complaints classified as an inmate victimized by another inmate.
- Four (4) complaints classified as an inmate victimized by staff.
- Twelve (12) complaints classified as not meeting the standards of a PREA complaint or undetermined.

Each PREA complaint is designated a final disposition when a case is closed. The disposition of current and closed cases for 2023 are as follows:

- Twelve (12) cases, **Non-PREA**, the incidents acts, or behavior are not covered under the tenets of the National PREA Standards; therefore, these did not meet the criteria of PREA.
- Three (3) cases, **Unfounded**, the incidents were investigated and determined not to have occurred.
- Eight (8) cases, **Unsubstantiated**, the incidents were investigated, and the investigation produced insufficient evidence to make a final determination as to whether the event occurred.
- Two (2) cases, **Substantiated**, the incident was investigated and determined to have occurred.

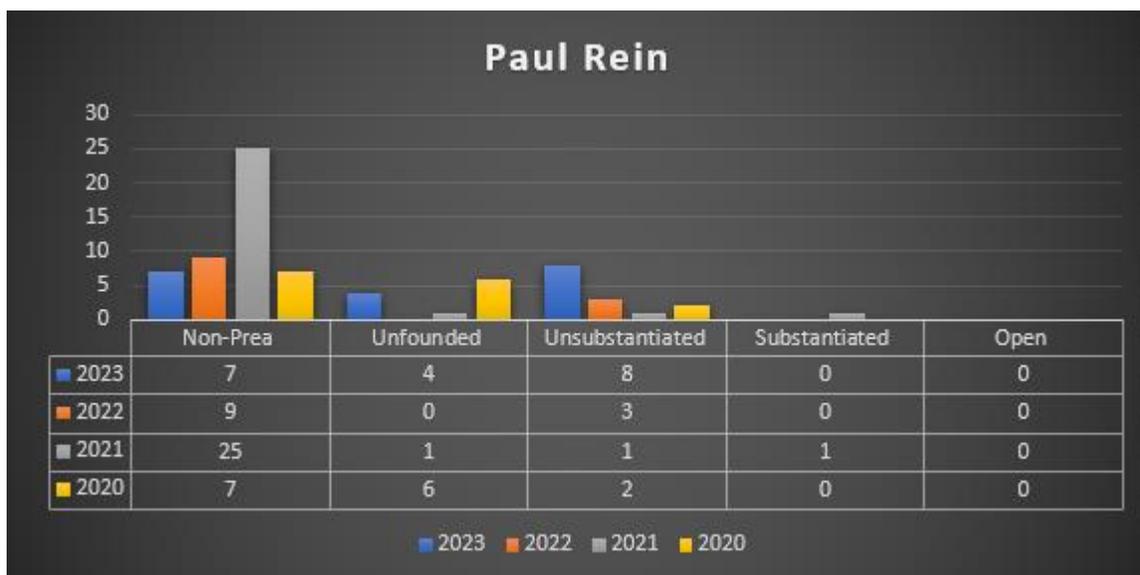


## Paul Rein

- Nine (9) complaints classified as an inmate victimized by another inmate.
- Three (3) complaints classified as an inmate victimized by staff.
- Seven (7) complaints classified as not meeting the standards of a PREA complaint or undetermined.

Each PREA complaint is designated a final disposition when a case is closed. The disposition of current and closed cases for 2023 are as follows:

- Seven (7) cases, **Non-PREA**, the incidents acts, or behavior are not covered under the tenets of the National PREA Standards; therefore, therefore, these did not meet the criteria of PREA.
- Four (4) cases, **Unfounded**, the incidents were investigated and determined not to have occurred.
- Eight (8) cases, **Unsubstantiated**, the incidents were investigated, and the investigation produced insufficient evidence to make a final determination as to whether the event occurred.



## **ONGOING EFFORTS**

The Broward Sheriff's Office, Department of Detention is committed to ensuring inmates are not victimized by other inmates or staff during their incarceration. Additionally, our agency is dedicated to eliminating sexual abuse and harassment in all of our correctional facilities. In 2023, numerous PREA Compliance Team members attended the annual PREA Coordinator's Conference hosted by the National PREA Coordinator's Working Group in Washington, DC and the National Sexual Assault Conference hosted by Valor US in San Francisco, CA. Staff also attended the 20<sup>th</sup> PREA Anniversary Convening in Washington, DC commemorating the 2003 passage of PREA with its framers and other prominent members of the Department of Justice. Attendance to these conferences and other trainings solidifies the agency's commitment to PREA and allows BSO to stay relevant with best practices, while establishing networking relationships with top PREA professionals from the PREA Resource Center and others around the country. The agency will continue to pursue grant opportunities that will allow for upgrades to our surveillance technology, enhanced education for inmates and training for staff, and other initiatives that would otherwise not be possible through existing funds.

## **HOW TO REPORT**

Broward Sheriff's Office offers multiple ways to report sexual abuse and sexual harassment. Reports can be made anonymously.

- Call Broward Sheriff's Office PREA hotline at (954) 831-3775.
- Report to any staff, volunteer, contractor, or medical or mental health staff.
- Submit a grievance, inmate request, or a sick call slip.
- Report a complaint to the PREA coordinator or PREA compliance manager.

- Tell a family member, friend, legal counsel, or anyone outside the facility. They can report on your behalf by calling (954) 831-3775.

You also can submit a report on someone's behalf, or someone at the facility can report for you using the ways listed here.